

# **Denton Independent School District**

## **2023 Annual Financial Management Report School Financial Integrity Rating System of Texas “FIRST”**

For the Fiscal Year Ending June 30, 2022



**DENTON**  
INDEPENDENT SCHOOL DISTRICT

Dr. Jamie Wilson, Superintendent of Schools  
Dr. Scott Niven, Deputy Superintendent  
Vicki Garcia, Executive Director of Financial Operations

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# **Denton Independent School District Annual Financial Management Report**

## **Introduction**

During the 77th regular session of the Texas legislature (2001), Senate Bill 218 was passed, and Governor Perry signed it into law shortly thereafter. This law requires each school district to prepare an annual financial management report within two months of the date of issuance of the final School FIRST ratings. The District received official notification of the 2022-2023 Preliminary School FIRST rating on August 4, 2023. A district has the right to appeal within 30 days after TEA's release of the preliminary rating. If a district does not file an appeal, the preliminary rating becomes a final rating 31 days after the issuance of the preliminary rating. The District did not file an appeal therefore the preliminary rating became the Final on September 7, 2022. This rating is based upon analysis of school year data for the fiscal year ending June 30, 2022.

The purpose of the financial accountability rating system is to ensure that school districts will be held accountable for the quality of their financial management practices and achieve improved performance in the management of their financial resources. The system is designed to encourage Texas public schools to manage their financial resources better in order to provide the maximum allocation possible for direct instructional purposes. The system also discloses the quality of local management and decision-making processes that impact the allocation of financial resources in Texas public schools. An evaluation of the long-term effectiveness of the system should disclose a measurable improvement in the quality of Texas public schools' decision-making processes.

## **Overview of the Worksheet**

The reporting tool for School FIRST is the Financial Accountability Ratings Worksheet. This worksheet was developed by representatives of the Texas Education Agency (TEA), the Texas Business & Education Council (TBEC) and the Texas Association of School Business Officials (TASBO). It is administered by the TEA and calculated on information submitted to the Agency via the PEIMS submission in January each year upon completion and approval of the annual external audit.

This worksheet consists of 20 indicators broken into three categories: Critical, Solvency and Financial Competence.

## **Critical Indicators**

Indicators #1 through #5 are the critical indicators. Any "No" response in this category is an indicator of fiscal distress and automatically results in a failure of FIRST. Accordingly, these indicators are of utmost importance. These five indicators revolve around:

- Timely filing of the Annual Financial Report (AFR)
- Unmodified auditor opinion in the AFR
- Compliance with the payment terms of all debt agreements
- Timely payment of all payroll-related obligations \*
- Total net assets greater than zero (not scored for the 2022-2023 rating year) \*

Denton ISD passed all the critical indicators.

### **Solvency Indicators**

Indicators #6 through #14 concern the solvency of Denton ISD. These seven indicators focus on:

- Change in fund balance \*
- Cash and investments on hand
- Current asset to current liability ratio
- Revenues compared to expenditures
- Budget revenue compared to actual (not scored for the 2022-2023 rating year)
- Long-term liability to total asset ratio
- Debt service/assessed property value ratio
- Administrative cost ratio
- Student to staff ratio (not scored for the 2022-2023 rating year)

Denton ISD scored 78 of a maximum 80 points on these indicators.

### **Financial Competence Indicators**

Indicators #15 through #20 identify if there are any serious deficiencies in the financial management of the District. These three indicators focus on:

- ADA compared to pupil projections (not scored for the 2022-2023 rating year)
- Quality of Public Education Information Management System (PEIMS) financial data compared to the Annual Financial Report (AFR) result in less than a 3% variance \*
- Instance(s) of material weaknesses in internal controls noted by the external independent auditor \*
- Instance(s) of material noncompliance noted by the external independent auditor
- Required financial information posted in accordance with applicable statutes, laws and rules
- Board of Trustee's discussion of District's local, state and federal funding\*

Denton ISD received the maximum score on all these indicators.

## Ceiling Indicators

Ceiling Indicators were added beginning the 2020-2021 FIRST rating. A ceiling indicator sets an upper limit (maximum score) at which a score from a standard limit of a specific indicator will result regardless of overall points. There are five ceiling indicators. The ceiling indicators are denoted by \* above.

Denton ISD passed all the ceiling indicators.

Maintaining a "Superior Achievement" rating for twenty-one consecutive years reflects a high level of financial management and accountability within Denton ISD. Achieving positive responses on all 20 indicators and receiving an overall score of 98 out of 100 further highlights the district's commitment to financial excellence. Included in this report is the Rating Report received from TEA used in determining the District's score, an explanation of each of the Indicators, and the required disclosures.

### 2022-2023 RATINGS BASED ON SCHOOL YEAR 2021-2022 DATA

<b>Name: DENTON ISD (061901)</b>		
<b>Status: Passed</b>		
<b>Rating: A = Superior Achievement</b>		
<b>District Score: 98</b>		
#	Indicator Description	Score
1	<u>Was the complete annual financial report (AFR) and data submitted to the TEA within 30 days of the November 27 or January 28 deadline depending on the school district's fiscal year end date of June 30 or August 31, respectively?</u>	Yes
2	<u>Was there an unmodified opinion in the AFR on the financial statements as a whole? (The American Institute of Certified Public Accountants (AICPA) defines unmodified opinion. The external independent auditor determines if there was an unmodified opinion.)</u>	Yes
3	<u>Was the school district in compliance with the payment terms of all debt agreements at fiscal year end? (If the school district was in default in a prior fiscal year, an exemption applies in following years if the school district is current on its forbearance or payment plan with the lender and the payments are made on schedule for the fiscal year being rated. Also exempted are technical defaults that are not related to monetary defaults. A technical default is a failure to uphold the terms of a debt covenant, contract, or master promissory note even though payments to the lender, trust, or sinking fund are</u>	Yes

current. A debt agreement is a legal agreement between a debtor (= person, company, etc. that owes money) and their creditors, which includes a plan for paying back the debt.)

4	<p><u>Did the school district make timely payments to the Teachers Retirement System (TRS), Texas Workforce Commission (TWC), Internal Revenue Service (IRS), and other government agencies? (If the school district received a warrant hold and the warrant hold was not cleared within 30 days from the date the warrant hold was issued, the school district is considered to not have made timely payments and will fail critical indicator 4. If the school district was issued a warrant hold, the maximum points and highest rating that the school district may receive is 95 points, A = Superior Achievement, even if the issue surrounding the initial warrant hold was resolved and cleared within 30 days.)</u></p>	<p>Yes Ceiling Passed</p>
5	<p>This indicator is not being evaluated.</p>	
6	<p><u>Was the average change in (assigned and unassigned) fund balances over 3 years less than a 25 percent decrease or did the current year's assigned and unassigned fund balances exceed 75 days of operational expenditures? (If the school district fails indicator 6, the maximum points and highest rating that the school district may receive is 89 points, B = Above Standard Achievement.)</u></p>	<p>Ceiling Passed</p>
7	<p><u>Was the number of days of cash on hand and current investments in the general fund for the school district sufficient to cover operating expenditures (excluding facilities acquisition and construction)? See ranges below in the Determination of Points section.</u></p>	<p>10</p>
8	<p><u>Was the measure of current assets to current liabilities ratio for the school district sufficient to cover short-term debt? See ranges below in the Determination of Points section.</u></p>	<p>10</p>
9	<p><u>Did the school district's general fund revenues equal or exceed expenditures (excluding facilities acquisition and construction)? If not, was the school district's number of days of cash on hand greater than or equal to 60 days? See ranges below in the Determination of Points section.</u></p>	<p>10</p>
10	<p>This indicator is not being evaluated.</p>	<p>10</p>
11	<p><u>Was the ratio of long-term liabilities to total assets for the school district sufficient to support long-term solvency? (If the school district's increase of students in membership over 5 years was 7 percent or more or 1,000 or more students in membership, then the school district passes this indicator.)</u></p>	<p>10</p>
12	<p><u>What is the correlation between future debt requirements and the district's assessed property value?</u></p>	<p>8</p>

13	<u>Was the school district's administrative cost ratio equal to or less than the threshold ratio? See ranges below in the Determination of Points section.</u>	10
14	This indicator is not being evaluated.	10
15	This indicator is not being evaluated.	5
16	<u>Did the comparison of Public Education Information Management System (PEIMS) data to like information in the school district's AFR result in a total variance of less than 3 percent of all expenditures by function? (If the school district fails indicator 16, the maximum points and highest rating that the school district may receive is 89 points, B = Above Standard Achievement.)</u>	Ceiling Passed
17	<u>Did the external independent auditor report that the AFR was free of any instance(s) of material weaknesses in internal controls over financial reporting and compliance for local, state, or federal funds and free from substantial doubt about the school district's ability to continue as a going concern? (The AICPA defines material weakness.) (If the school district fails indicator 17, the maximum points and highest rating that the school district may receive is 79 points, C = Meets Standard Achievement.)</u>	Ceiling Passed
18	<u>Did the external independent auditor indicate the AFR was free of any instance(s) of material noncompliance for grants, contracts, and laws related to local, state, or federal funds? (The AICPA defines material noncompliance.)</u>	10
19	<u>Did the school district post the required financial information on its website in accordance with Government Code, Local Government Code, Texas Education Code, Texas Administrative Code and other statutes, laws and rules that were in effect at the school district's fiscal year end?</u>	5
20	<u>Did the school district's administration and school board members discuss any changes and/or impact to local, state, and federal funding at a board meeting within 120 days before the district adopted its budget?</u>	Ceiling Passed
		(100 Ceiling)
		98 Score

## DETERMINATION OF RATING

<b>A.</b>	Did the school district fail any of the critical indicators 1, 2, 3, or 4? If so, the school district's rating is <b>F for Substandard Achievement</b> regardless of points earned.	
<b>B.</b>	Determine the rating by the applicable number of points.	
	<b>A = Superior Achievement</b>	90-100
	<b>B = Above Standard Achievement</b>	80-89
	<b>C = Meets Standard Achievement</b>	70-79
	<b>F = Substandard Achievement</b>	<70
<p><b>No Rating = A school district receiving territory that annexes with a school district ordered by the commissioner under TEC 13.054, or consolidation under Subchapter H, Chapter 41. No rating will be issued for the school district receiving territory until the third year after the annexation/consolidation.</b></p> <p>The school district receives an <b>F</b> if it scores below the minimum passing score, if it failed any critical indicator 1, 2, 3, or 4, if the AFR or the data were not both complete, or if either the AFR or the data were not submitted on time for FIRST analysis.</p>		

## CEILING INDICATORS

<p>Did the school district meet the criteria for any of the following <b>ceiling indicators</b> 4, 6, 16, 17, or 20? If so, the school district's applicable maximum points and rating are disclosed below. Please note, an F = Substandard Achievement Rating supersedes any rating earned as the result of the school district meeting the criteria of a ceiling indicator.</p>		
<b>Determination of rating based on meeting ceiling criteria.</b>	<b>Maximum Points</b>	<b>Maximum Rating</b>
<b>Indicator 4</b> (Timely Payments) - School district was issued a warrant hold.	95	A = Superior Achievement
<b>Indicator 6</b> (Average Change in Fund Balance) - Response to indicator is <i>No</i> .	89	B = Above Standard Achievement
<b>Indicator 16</b> (PEIMS to AFR) - Response to indicator is <i>No</i> .	89	B = Above Standard Achievement
<b>Indicator 17</b> (Material Weaknesses) - Response to indicator is <i>No</i> .	79	C = Meets Standard Achievement
<b>Indicator 20</b> (Property Values and Tax Discussion) - Response to indicator is <i>No</i> .	89	B = Above Standard Achievement



## Overview of the Worksheet

### Critical Indicators

Indicators 1 through 5 are considered critical indicators. Any “No” response in one of these categories is a signal indicator of fiscal distress. These five indicators revolve around the audit report, timely debt and payroll-related payments and the auditor’s findings.

#### Indicator #1

**Indicator:** Was the complete annual financial report (AFR) and data submitted to the TEA within 30 days of the November 27 or January 28 deadline depending on the school district’s fiscal year end date of June 30 or August 31, respectively?

**Indicator Goal:** To ensure the district’s financial report is filed by the deadline.

**DISD Answer:** Yes. The District met this requirement. The annual financial report was received by the Texas Education Agency before the required deadline of November 27, 2022.

#### Indicator #2

**Indicator:** Was there an unmodified opinion in the AFR on the financial statements as a whole? (The American Institute of Certified Public Accountants (AICPA) defines unmodified opinion. The external independent auditor determines if there was an unmodified opinion.)

**Indicator Goal:** To determine that the external auditor concludes that the financial statements are presented fairly, in all material respects, in accordance with the applicable financial reporting framework.

**DISD Answer:** Yes. The District received an unmodified opinion on its annual financial report.

### Indicator #3

**Indicator:** Was the school district in compliance with the payment terms of all debt agreements at fiscal year end?

**Indicator Goal:** To determine if the district made its outstanding bond payments on time and to ensure it is not in default.

**DISD Answer:** Yes. DISD made all required bond payments on time.

### Indicator #4 Ceiling Indicator

**Indicator:** Did the school district make timely payments to the Teachers Retirement System (TRS), Texas Workforce Commission (TWC), Internal Revenue Service (IRS), and other governmental agencies?

**Indicator Goal:** To determine if the district fulfilled its payroll-related payment obligations to these organizations.

**DISD Answer:** Yes. DISD made all payroll-related payment obligations on time.

### Indicator #5 Ceiling Indicator

**Indicator:** Was the total unrestricted net position balance (net of the accretion of interest for capital appreciation bonds) in the governmental activities' column in the Statement of Net Positions greater than zero?

**Indicator Goal:** *This indicator is not being evaluated for the 2022-2023 rating year.*

## Solvency Indicators

### **Indicator #6 Ceiling Indicator**

**Indicator:** Was the average change in (assigned and unassigned) fund balances over 3 years less than a 25 percent decrease or did the current year's assigned and unassigned fund balances exceed 75 days of operational expenditures?

**Indicator Goal:** This indicator measures the percentage change in fund balance to see whether the fund balance is declining too quickly and if it is declining, whether sufficient fund balance remains to operate for at least 75 days.?

**Ceiling Determination:** This indicator will be considered PASSED for the Ceiling if the average change in fund balances over 3 years had less than a 25 percent decrease or the current year's assigned and unassigned fund balances exceed 75 days of operational expenditures.

**DISD Answer:** Yes. DISD passed this Ceiling Indicator. The District's percentage change in fund balance over a three-year period was 2.27%.

### **Indicator #7**

**Indicator:** Was the number of days of cash on hand and current investments in the general fund for the school district sufficient to cover operating expenditures (excluding facilities acquisition and construction)?

**Indicator Goal:** This indicator measures how long in days after the end of the fiscal the school district could have disbursed funds for its operating expenditures without receiving any new revenues.

**DISD Answer:** Yes. DISD earned all 10 points on this indicator. The District had 135.98 days cash on hand available at the end of the fiscal year to cover operating expenditures.

### Indicator #8

**Indicator:** Was the measure of current assets to current liabilities ratio for the school district sufficient to cover short-term debt?

**Indicator Goal:** This indicator measures whether the school district had sufficient short-term assets at the end of the fiscal year to pay off its short-term liabilities.

**DISD Answer:** DISD's current assets to current liabilities ratio was 3.40; therefore, DISD earned all 10 points on this indicator. Current Assets \$556,196,810/ Current Liabilities \$163,587,910 = 3.40.

### Indicator #9

**Indicator:** Did the school district's general fund revenues equal or exceed expenditures (excluding facilities acquisition and construction)? If not, was the school district's number of days of cash on hand greater than or equal to 60 days?

**Indicator Goal:** This indicator simply asks, "Did you spend more than you earned?" (the school district will automatically pass this indicator, if the school district had at least 60 days cash on hand.)

**DISD Answer:** The District's number of days cash on hand exceeded 60 days with 135.98 days cash on hand.

### Indicator #10

**Indicator:** Did the school district average less than a 10 percent variance (90% to 110%) when comparing budgeted revenues to actual revenues for the last 3 fiscal years?

**Indicator Goal:** *This indicator is not being evaluated for the 2022-2023 rating year.*

### Indicator #11

**Indicator:** Was the ratio of long-term liabilities to total assets for the school district sufficient to support long-term solvency? (If the school district's change of students in membership over 5 years was 7 percent or more, then the school district passes this indicator.)

**Indicator Goal:** To determine if the district's total assets were sufficient to support long-term debt.

**DISD Answer:** The District's Ratio of liabilities to assets is 0.8265. Denton ISD received the full 10 point for this indicator.

### Indicator #12

**Indicator:** Was the debt per \$100 of assessed property value ratio sufficient to support future debt repayments?

**Indicator Goal:** This indicator asks about the school district's ability to make debt principal and interest payments. In order to receive the full 10 points for this indicator the debt per \$100 of assessed value ratio must be equal to or less than four.

**DISD Answer:** DISD's debt per \$100 of assessed value ratio is 6.2613 resulting in 8 points for this indicator.

### Indicator #13

**Indicator:** Was the school district's administrative cost ratio equal to or less than the threshold ratio?

**Indicator Goal:** To determine whether the district's administrative costs are in an acceptable range for its size. DISD is compared to other districts of 10,000 ADA or more. For this comparison group, ratio of  $<.0855$  earns all 10 points, and the points decrease by 2 as the percentage increases.

**DISD Answer:** DISD's administrative cost ratio was .0621 which is less than .0855 earning the District all 10 points for this indicator.

## Indicator #14

**Indicator:** Did the school district not have a 15 percent decline in the students to staff ratio over 3 years (total enrollment to total staff)? (If the student enrollment did not decrease, the school district will automatically pass yes or no this indicator.)

**Indicator Goal:** To determine that if student enrollment is declining by more than 15%, staff are also decreasing proportionately, over a 3-year period.

**DISD Answer:** *This indicator is not being evaluated for the 2022-2023 rating year.*

## Financial Competence Indicators

### Indicator #15

**Indicator:** Was the school district's ADA within the allotted range of the district's biennial pupil projection(s) submitted to TEA? If the district did not submit pupil projections to TEA, did it certify TEA's projections?

**Indicator Goal:** *This indicator is not being evaluated for the 2022-2023 rating year.*

### Indicator #16 Ceiling Indicator

**Indicator:** Did the comparison of Public Education Information Management System (PEIMS) data to like information in the school district's AFR result in a total variance of less than 3 percent of all expenditures by function?

**Indicator Goal:** To determine whether the quality of data reported to TEA through PEIMS and in the annual financial report submission are consistent. If the variance is greater than 3%, districts fail this ceiling indicator and the maximum points and highest rating that the school district may receive is 89 points, B = Above Standard Achievement.)

**DISD Answer:** DISD passed this ceiling indicator. Our variance was near zero percent. (.03)

### Indicator #17 Ceiling Indicator

**Indicator:** Did the external independent auditor report that the AFR was free of any instance(s) of material weaknesses in internal controls over financial reporting and compliance for local, state, or federal funds?

**Indicator Goal:** To determine whether the district has established and maintains effective internal control over its financial reporting. If the school district fails this ceiling indicator, the maximum points and highest rating that the school district may receive is 79 points, C = Meets Standard Achievement.

**DISD Answer:** DISD passed this ceiling indicator as the annual financial report did not disclose any instances of material weaknesses in internal controls.

### Indicator #18

**Indicator:** Did the external independent auditor indicate the AFR was free of any instance(s) of material noncompliance for grants, contracts, and laws related to local, state, or federal funds?

**Indicator Goal:** This indicator measures whether the district is complying with laws, rules and regulations related to the expenditure of grant funds, contracts, and other state and federal funds.

**DISD Answer:** DISD received 10 points for indicator 18. There were no instances of material noncompliance noted in the AFR by the external independent auditor.

### Indicator #19

**Indicator:** Did the school district post the required financial information on its website in accordance with Government Code, Local Government Code, Texas Education Code, Texas Administrative Code and other statutes, laws and rules that were in effect at the school district's fiscal year end?

**Indicator Goal:** This indicator measures whether the district is complying with legal requirements related to financial transparency by posting all required information.

**DISD Answer:** DISD had all legally required postings related to financial transparency posted and received 5 points for indicator 19.

### Indicator #20 Ceiling Indicator

**Indicator:** Did the school board members discuss the district's property values at a board meeting within 120 days before the district adopted its budget?

**Indicator Goal:** This indicator measures whether the school board had the opportunity to consider the impact of changes in property value on the finances of the district. If the district fails this indicator, the maximum points and highest rating the district may receive is 89 points and a B, which is equal to above standard achievement.

**DISD Answer:** DISD passed this ceiling indicator. For the fiscal year 2022 budget, a discussion of the district's property values took place at the April 14, 2020, school board meeting. The 2021-2022 budget was adopted at the June 23, 2020.



## REQUIRED DISCLOSURES

### Summary Schedule of Reimbursements

#### Fiscal Year 2022

	Dr. Jamie Wilson	Amy Bundgus	Barbara Burns	Charles Stafford	Doug Chadwick	Jim Alexander	Mia Price	Patricia Soza-Sánchez	Sheryl English	Total
Meals	1,480.24	60.17	982.31	924.16	1,051.26	1,012.71	610.59	1,048.41	1,164.79	\$ 8,334.64
Lodging	5,480.78	469.38	2,815.50	2,043.45	2,295.55	3,524.40	2,298.54	3,261.70	5,900.61	\$ 28,089.91
Air, gas, rental	1,463.16	0.00	838.72	856.37	1,127.54	1,344.68	162.20	811.19	442.45	\$ 7,046.31
Mileage	2,093.81	22.40	73.00	800.30	40.84	51.86	70.78	133.64	800.48	\$ 4,087.11
Registration/other	2,631.30	533.62	2,061.46	2,250.41	2,251.42	1,848.74	1,914.92	3,274.38	3,655.91	\$ 20,422.16
Total	\$ 13,149.29	\$ 1,085.57	\$ 6,770.99	\$ 6,874.69	\$ 6,766.61	\$ 7,782.39	\$ 5,057.03	\$ 8,529.32	\$ 11,964.24	\$ 67,980.13

### Business Transactions Between School Districts and Board Members

There were no business transactions between the District and any board member for FY 2022.

### Superintendent Outside Compensation

Superintendent Jamie Wilson did not receive any outside compensation or fees for Professional Consulting or other personal services for the twelve-month period ended June 30, 2022.

### Superintendent's Contract

The Superintendent's current contract is posted on the District's website at [www.dentonisd.org](http://www.dentonisd.org).

### Executive Officer and Board of Trustees Gifts

The Superintendent and Board Members did not receive any gifts that had an economic value of \$250 or more in aggregate for the twelve-month period ended June 30, 2022, from an outside entity that received payments from DISD in the prior fiscal year or from competing vendors that were not awarded contracts in the prior fiscal year.